(Original Signature of Member)

117TH CONGRESS 2D SESSION

H.R.

To implement merit-based reforms to the civil service hiring system that replace degree-based hiring with skills- and competency-based hiring, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mr. HICE introduced t	he following	bill; which	was referre	ed to the	• Committee
on					

A BILL

To implement merit-based reforms to the civil service hiring system that replace degree-based hiring with skills- and competency-based hiring, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Chance to Compete
- 5 Act of 2022".
- 6 SEC. 2. DEFINITIONS.
- 7 (a) Terms Defined in Section 3304 of Title 5,
- 8 United States Code.—In this Act, the terms "agency",

1	"Director", "examining agency", "Office", "subject mat-
2	ter expert", and "technical assessment" have the mean-
3	ings given those terms in subsection (c)(1) of section 3304
4	of title 5, United States Code, as added by section 3(a).
5	(b) Other Terms.—In this Act, the term "competi-
6	tive service" has the meaning given the term in section
7	2102 of title 5, United States Code.
8	SEC. 3. DEFINING THE TERM "EXAMINATION" FOR PUR-
9	POSES OF HIRING IN THE COMPETITIVE
10	SERVICE.
11	(a) Examinations; Technical Assessments.—
12	(1) In General.—Section 3304 of title 5,
13	United States Code, is amended—
14	(A) by redesignating subsections (c)
15	through (f) as subsections (d) through (g), re-
16	spectively; and
17	(B) by inserting after subsection (b) the
18	following:
19	"(c) Examinations.—
20	"(1) Definitions.—
21	"(A) Examination defined for pur-
22	Poses of this chapter.—For purposes of
23	this chapter, the term 'examination'—
24	"(i) means an opportunity to directly
25	demonstrate knowledge, skills, abilities,

1	and competencies, through a passing score
2	assessment;
3	"(ii) includes a résumé review that
4	is—
5	"(I) conducted by a subject mat-
6	ter expert; and
7	"(II) based upon indicators
8	that—
9	"(aa) are derived from a job
10	analysis; and
11	"(bb) bear a rational rela-
12	tionship to performance in the
13	position for which the examining
14	agency is hiring; and
15	"(iii) on and after the date that is 2
16	years after the date of enactment of the
17	Chance to Compete Act of 2022, does not
18	include a self-assessment from an auto-
19	mated examination, a résumé review (ex-
20	cept as provided in clause (ii)), or any
21	other method of determining the experi-
22	ence or level of educational attainment of
23	an individual, alone.
24	"(B) OTHER TERMS.—In this subsection—

1	"(i) the term 'agency' means an agen-
2	cy described in section 901(b) of title 31;
3	"(ii) the term 'Director' means the
4	Director of the Office;
5	"(iii) the term 'examining agency'
6	means—
7	"(I) the Office; or
8	"(II) an agency to which the Di-
9	rector has delegated examining au-
10	thority under section 1104(a)(2) of
11	this title;
12	"(iv) the term 'Office' means the Of-
13	fice of Personnel Management;
14	"(v) the term 'passing score assess-
15	ment' means an assessment that an indi-
16	vidual can pass or fail;
17	"(vi) the term 'subject matter expert'
18	means an employee or selecting official—
19	"(I) who possesses understanding
20	of the duties of, and knowledge, skills,
21	and abilities required for, the position
22	for which the employee or selecting of-
23	ficial is developing or administering
24	an assessment; and

1	"(II) whom the delegated exam-
2	ining unit of the agency that employs
3	the employee or selecting official des-
4	ignates to assist in the development
5	and administration of technical as-
6	sessments under paragraph (2); and
7	"(vii) the term 'technical assessment'
8	means an assessment developed under
9	paragraph (2)(A)(i) that—
10	"(I) allows for the demonstration
11	of job-related technical skills, abilities,
12	and knowledge;
13	"(II)(aa) is based upon a job
14	analysis; and
15	"(bb) is relevant to the position
16	for which the assessment is developed;
17	and
18	"(III) may include—
19	"(aa) a structured interview;
20	"(bb) a work-related exer-
21	cise;
22	"(cc) a custom or generic
23	procedure used to measure an in-
24	dividual's employment or career-

1	related qualifications and inter-
2	ests; or
3	"(dd) another assessment
4	that meets the criteria under
5	subclauses (I) and (II).
6	"(2) Technical assessments.—
7	"(A) In general.—For the purpose of
8	conducting an examination for a position in the
9	competitive service, a subject matter expert who
10	is determined by the subject matter expert's
11	agency to be an expert in the subject and job
12	field of the position, as affirmed and audited by
13	the Chief Human Capital Officer or Human Re-
14	sources Director (as applicable) of that agency,
15	may—
16	"(i) develop, in partnership with
17	human resources employees of the exam-
18	ining agency, a position-specific assessment
19	that is relevant to the position; and
20	"(ii) administer the assessment devel-
21	oped under clause (i) to—
22	"(I) determine whether an appli-
23	cant for the position has a passing
24	score to be qualified for the position;
25	or

1	"(II) rank applicants for the po-
2	sition for category rating purposes
3	under section 3319.
4	"(B) Sharing and customization of
5	ASSESSMENTS.—
6	"(i) Sharing.—An examining agency
7	may share a technical assessment with an-
8	other examining agency if each agency
9	maintains appropriate control over exam-
10	ination material.
11	"(ii) Customization.—An examining
12	agency with which a technical assessment
13	is shared under clause (i) may customize
14	the assessment as appropriate, provided
15	that the resulting assessment satisfies the
16	requirements under part 300 of title 5,
17	Code of Federal Regulations (or any suc-
18	cessor regulation).
19	"(iii) Platform for sharing and
20	CUSTOMIZATION.—
21	"(I) IN GENERAL.—The Director
22	shall establish and operate a platform
23	on which examining agencies can
24	share and customize technical assess-
25	ments under this subparagraph.

1	"(II) Guidance.—Not later than
2	1 year after the date of enactment of
3	the Chance to Compete Act of 2022,
4	the Director shall issue guidance to
5	examining agencies on how to effi-
6	ciently and effectively share assess-
7	ments using the platform established
8	under subclause (I).
9	"(C) Adoption of determinations by
10	OTHER AGENCIES.—For purposes of sections
11	3318(b) and 3319(c), an appointing authority,
12	other than the appointing authority requesting
13	a certificate of eligibles, that selects an indi-
14	vidual from that certificate in accordance with
15	such section 3318(b) or 3319(c) may adopt the
16	determination described in subparagraph (A) of
17	this paragraph of a subject matter expert em-
18	ployed by the requesting appointing authority
19	instead of administering an additional technical
20	assessment of the individual.".
21	(2) Alternative ranking and selection
22	PROCEDURES.—Section 3319(a) of title 5, United
23	States Code, is amended by adding at the end the
24	following: "To be placed in a quality category under
25	the preceding sentence, an applicant shall be re-

1	quired to have passed an examination in accordance
2	with section 3304(b), subject to the exceptions in
3	that section.".
4	(3) Technical and conforming amend-
5	MENT.—Section 3330a(a)(1)(B) of title 5, United
6	States Code, is amended by striking "section
7	3304(f)(1)" and inserting "section $3304(g)(1)$ ".
8	(b) Implementation of Passing Score Assess-
9	MENT REQUIREMENT.—Not later than 2 years after the
10	date of enactment of this Act, the Director and the head
11	of any other examining agency shall eliminate the use of
12	any examination for the competitive service that does not
13	satisfy the definition of the term "examination" in sub-
14	section (c)(1)(A) of section 3304 of title 5, United States
15	Code, as added by subsection (a) of this section.
16	(c) OPM Reporting.—
17	(1) Public dashboard.—
18	(A) In General.—The Director shall
19	maintain and periodically update a publicly
20	available dashboard that, with respect to each
21	position in the competitive service for which an
22	examining agency examined applicants during
23	the applicable period, includes—
24	(i) the type of assessment used, such
25	as—

1	(I) a behavioral off-the-shelf as-
2	sessment;
3	(II) a résumé review conducted
4	by a subject matter expert;
5	(III) an interview conducted by a
6	subject matter expert;
7	(IV) a technical off-the-shelf as-
8	sessment; or
9	(V) a cognitive ability test;
10	(ii) whether or not the agency selected
11	a candidate for the position; and
12	(iii) the hiring authority used to fill
13	the position.
14	(B) TIMING.—
15	(i) Initial data.—Not later than
16	180 days after the date of enactment of
17	this Act, the Director shall update the
18	dashboard described in subparagraph (A)
19	with data for positions in the competitive
20	service for which an examining agency ex-
21	amined applicants during the period begin-
22	ning on the date of enactment of this Act
23	and ending on the date of submission of
24	the report.

1	(ii) Subsequent updates.—Not
2	later than October 1 of each fiscal year be-
3	ginning after the date on which the dash-
4	board is initially updated under clause (i),
5	the Director shall update the dashboard
6	described in subparagraph (A) with data
7	for positions in the competitive service for
8	which an examining agency examined ap-
9	plicants during the preceding fiscal year.
10	(2) Annual progress report.—
11	(A) IN GENERAL.—Each year, the Direc-
12	tor, in accordance with subparagraphs (B) and
13	(C), shall make publicly available and submit to
14	Congress an overall progress report that in-
15	cludes summary data of the use of examinations
16	(as defined in subsection $(c)(1)(A)$ of section
17	3304 of title 5, United States Code, as added
18	by subsection (a) of this section) for the com-
19	petitive service, including technical assessments.
20	(B) Categories; baseline data.—In
21	carrying out subparagraph (A), the Director
22	shall—
23	(i) break the data down by applicant
24	demographic indicator, including veteran
25	status, race, gender, disability, and any

1	other measure the Director determines ap-
2	propriate; and
3	(ii) use the data available as of Octo-
4	ber 1, 2020, as a baseline.
5	(C) Limitations.—In carrying out sub-
6	paragraph (A), the Director may only make
7	publicly available and submit to Congress data
8	relating to examinations for which—
9	(i) the related announcement is
10	closed;
11	(ii) certificates have been audited; and
12	(iii) all hiring processes are com-
13	pleted.
14	(d) GAO REPORT.—Not later than 5 years after the
15	date of enactment of this Act, the Comptroller General
16	of the United States shall submit to Congress a report
17	that—
18	(1) assesses the implementation of this section
19	and the amendments made by this section;
20	(2) assesses the impact and modifications to the
21	hiring process for the competitive service made by
22	this section and the amendments made by this sec-
23	tion; and

1	(3) makes recommendations for the improve-
2	ment of the hiring process for the competitive serv-
3	ice.
4	SEC. 4. AMENDMENTS TO COMPETITIVE SERVICE ACT OF
5	2015.
6	(a) Platforms for Sharing Certificates of
7	Eligibles.—Section 3318(b) of title 5, United States
8	Code, is amended—
9	(1) in paragraph (1), by striking "240-day"
10	and inserting "1-year";
11	(2) by redesignating paragraph (5) as para-
12	graph (6); and
13	(3) by inserting after paragraph (4) the fol-
14	lowing:
15	"(5) Platform for sharing résumés of in-
16	DIVIDUALS ON CERTIFICATES OF ELIGIBLES.—The
17	Director of the Office shall establish and operate a
18	platform on which an appointing authority can
19	share, with other appointing authorities and the
20	Chief Human Capital Officers Council established
21	under section 1303 of the Chief Human Capital Of-
22	ficers Act of 2002 (5 U.S.C. 1401 note; Public Law
23	107–296), the résumés of individuals who are on a
24	certificate of eligibles requested by the appointing
25	authority.".

1	(b) Maximizing Sharing of Applicant Informa-
2	TION.—Section 2 of the Competitive Service Act of 2015
3	(Public Law 114–137; 130 Stat. 310) is amended—
4	(1) by redesignating subsections (c) and (d) as
5	subsections (d) and (e), respectively; and
6	(2) by inserting after subsection (b) the fol-
7	lowing:
8	"(c) Maximizing Sharing of Applicant Informa-
9	TION.—
10	"(1) Definitions.—In this subsection—
11	"(A) the terms 'agency', 'Director', and
12	'Office' have the meanings given those terms in
13	section $3304(c)(1)$ of title 5, United States
14	Code; and
15	"(B) the term 'competitive service' has the
16	meaning given the term in section 2102 of title
17	5, United States Code.
18	"(2) Maximizing sharing.—The Director
19	shall maximize the sharing of information among
20	agencies regarding qualified applicants for positions
21	in the competitive service, including by—
22	"(A) providing for the delegation to other
23	agencies of the authority of the Office to host
24	multi-agency hiring actions to increase the re-

1	turn on investment on high-quality pooled an-
2	nouncements; and
3	"(B) sharing certificates of eligibles and
4	accompanying résumés for appointment.".
5	(c) Amendment of Implementing Regula-
6	TIONS.—Not later than 180 days after the date of enact-
7	ment of this Act, the Director shall promulgate regulations
8	to carry out the amendments made by this section.
9	SEC. 5. MODERNIZING AND REFORMING THE ASSESSMENT
10	AND HIRING OF FEDERAL JOB CANDIDATES.
11	(a) In General.—Section 3308 of title 5, United
12	States Code, is amended—
13	(1) by striking "scientific, technical, or profes-
14	sional";
15	(2) by inserting "legally" before "performed";
16	and
17	(3) by inserting "in a jurisdiction in which the
18	duties of the position are to be performed" after "a
19	prescribed minimum education".
20	(b) Implementation.—
21	(1) REGULATIONS AND GUIDANCE DOCU-
22	MENTS.—Not later than 1 year after the date of en-
23	actment of this Act, the Director shall amend all
24	regulations and guidance documents as necessary to
25	implement the amendments made by subsection (a).

1	(2) HIRING PRACTICES.—Not later than 1 year
2	after the date of enactment of this Act, the Director
3	and the head of any other examining agency shall
4	amend the hiring practices of the Office or the other
5	examining agency, respectively, in accordance with
6	the amendments made by subsection (a).
7	SEC. 6. TALENT TEAMS.
8	(a) Federal Agency Talent Teams.—
9	(1) In general.—An agency may establish 1
10	or more talent teams (referred to in this section as
11	"agency talent teams"), including at the component
12	level.
13	(2) Duties.—An agency talent team shall pro-
14	vide hiring support to the agency and other agencies,
15	including by—
16	(A) improving examinations (as defined in
17	subsection $(c)(1)(A)$ of section 3304 of title 5,
18	United States Code, as added by section 3(a));
19	(B) facilitating writing job announcements
20	for the competitive service;
21	(C) sharing high-quality certificates of eli-
22	gibles; and
23	(D) facilitating hiring for the competitive
24	service using examinations (as defined in such

1	subsection $(c)(1)(A)$) and subject matter ex-
2	perts.
3	(b) Office of Personnel Management.—The
4	Director may establish a Federal talent team to support
5	agency talent teams in facilitating pooled hiring actions
6	across the Federal Government, providing training, and
7	creating technology platforms to facilitate hiring for the
8	competitive service, including—
9	(1) the development of technical assessments;
10	and
11	(2) the sharing of certificates of eligibles and
12	accompanying résumés under sections 3318(b) and
13	3319(c) of title 5. United States Code